ENATE DILL NO. 307

BY SENATOR DUPRE AND REPRESENTATIVES ARNOLD, BALDONE, BILLIOT, CHAMPAGNE, GISCLAIR, HENDERSON, SAM JONES, LABRUZZO, LEGER, PERRY, RICHARD, ST. GERMAIN AND TEMPLET

1	AN ACT
2	To amend and reenact R.S. 38:351 and R.S. 49:213.1(D), 213.2(9), (10), and (11), 213.3(C),
3	213.4(A)(1), (2), (4), (7), (B)(1), (2), (4), (5), (6), (8), (9), (C)(1), (2), (4), and (D),
4	213.5(A)(10), (11), (12), and (13), and 213.6(A)(1), and 213.11 and to enact R.S.
5	38:251 and R.S. 49:213.2(12), 213.4(A)(8) and (E), 213.5(A)(14), and 213.7(C)(3),
6	relative to Louisiana Coastal Protection, Conservation, Restoration, and
7	Management; to provide relative to the Coastal Protection and Restoration Authority;
8	to provide for the powers and duties; to provide definitions, terms and conditions;
9	to provide for membership of the authority; to provide for a three-year projection in
10	the required annual plan; to provide for dedication of funding; to provide for
11	employment of legal counsel; and to provide for related matters.
12	Be it enacted by the Legislature of Louisiana:
13	Section 1. R.S. 49:213.1(D), 213.2(9), (10), and (11), 213.3(C), 213.4(A)(1), (2), (4),
14	(7), (B)(1), (2), (4), (5), (6), (8), (9), (C)(1), (2), (4), and (D), 213.5(A)(10), (11), (12), and
15	(13), and 213.6(A)(1) and 213.11 are hereby amended and reenacted and R.S. 49:213.2(12),
16	213.4(A)(8) and (E), 213.5(A)(14), and 213.7(C)(3) are hereby enacted to read as follows:
17	§213.1. Statement of intent; authority as local sponsor
18	* * *
19	D. It is the intention of the legislature that comprehensive coastal protection
20	be elevated to a position within state government of high visibility and action and
21	that hurricane protection and conservation and restoration of the coastal area be of
22	high priority within that structure. To provide aggressive state leadership, direction,

of multiple uses of the coastal zone and to achieve a proper balance between

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and consonance in the development and implementation of policies, plans, and

programs to achieve comprehensive coastal protection, including the encouragement

development of the state's comprehensive master coastal protection plan with the Coastal Protection and Restoration Authority within the office of the governor. Primary responsibility for carrying out the elements of the plan relative to coastal wetlands conservation and restoration is placed in the office of coastal restoration and management within the Department of Natural Resources. Primary responsibility for carrying out the elements of the plan relative to hurricane protection is placed with the office of public works, hurricane flood protection, and intermodal transportation within the Department of Transportation and Development. In order to maximize the effectiveness of coastal protection efforts, the secretaries of the Department of Natural Resources and the Department of Transportation and Development and the governor's executive assistant for coastal activities shall use an integrated team effort to jointly coordinate master plan development with federal agencies and political subdivisions, including levee districts. §213.2. Definitions As used in this Part, the following terms shall have the meaning ascribed to them below:

(9) "Infrastructure" means publicly-owned facilities or systems in the coastal zone that are negatively impacted by coastal land loss or rising seas, and that serve a critical public purpose and are consistent with the priorities stated in the master plan and the eligible uses of the Gulf of Mexico Energy Security Act of 2006. The term shall not include levee, hurricane protection, or coastal restoration systems.

(10) "Master plan" or "comprehensive master coastal protection plan" means the long-term comprehensive coastal protection plan combining hurricane protection and the protection, conservation, restoration, and enhancement of coastal wetlands and barrier shorelines or reefs, including amendments to the plan. It shall include but

2 schedules, operations, and related activities to achieve a stated goal or objective. 3 (11)(12) "Project" means a physical structure or structures designed and 4 constructed according to the annual plan. 5 §213.3. Creation; personnel 6 7 C.(1) The governor, through the executive assistant, consistent with the 8 legislative intent as expressed in R.S. 49:213.1, shall coordinate the powers, duties, 9 functions, and responsibilities of any state agency relative to coastal protection and restoration and shall administer the programs of the authority. The executive 10 11 assistant may use the contracting authority of any state department or agency 12 to implement the provisions of this Subpart. Such contracting authority shall 13 include design-build where appropriate. 14 (2)(a) The executive assistant shall employ necessary staff to carry out the 15 duties and functions of the authority as provided in this Part or as otherwise provided 16 by law and may seek and utilize the assistance of personnel in any state department 17 or agency to carry out the duties and functions as provided in this Part or otherwise 18 provided by law. 19 (b) The executive assistant shall commission a study to determine the 20 appropriate education, experience, compensation, background, and credentials necessary for a person to serve as the director of engineering and science. Based 21 22 on the findings of that study, the executive assistant shall employ a staff person 23 or utilize the services of a person from a state department or agency to function 24 as the director of engineering and science. The executive assistant shall ensure 25 that the person has the respect of the scientific and engineering communities 26 and the appropriate capabilities to serve in such position. 27 (c) The executive assistant may employ a necessary staff person or 28 utilize the assistance of a person from any state department or agency to 29 provide services as a director of implementation.

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(1) Represent the state's position in policy implementation relative to the protection, conservation, and restoration of the coastal area of the state through oversight of coastal restoration, and hurricane protection, and infrastructure projects and programs and by addressing activities which require a coastal use permit which could significantly affect protection, conservation, and restoration projects and programs, all consistent with the legislative intent as expressed in R.S. 49:213.1.

(2) Develop, coordinate, make reports on, and provide oversight for a comprehensive coastal protection master plan and annual coastal protection plans, working in conjunction with state agencies, political subdivisions, including flood protection authorities, levee districts, and federal agencies. The master plan shall include a comprehensive strategy addressing the protection, conservation, and restoration of the coastal area through the construction and management of hurricane protection projects and coastal restoration projects and programs, all consistent with the legislative intent as expressed in R.S. 49:213.1. The annual coastal protection plan shall be developed as the annual implementation of the comprehensive master plan and shall be submitted to the legislature for approval as set forth in R.S. 49:213.6. The annual coastal protection plan shall include a description and status of all projects and programs pertaining to hurricane protection, and coastal restoration, infrastructure, including privately funded wetland enhancement projects or plans, and addressing those activities requiring a coastal use permit which significantly affect projects set forth in the plan, all consistent with the legislative intent as expressed in R.S. 49:213.1.

* * *

(4) Have the right and the authority to approve Have the discretion to approve and implement all requests for programs and projects pertaining to hurricane protection, infrastructure, and coastal conservation and restoration, and mitigation projects related to wetlands in the coastal zone, insofar as such requests are for funds to be appropriated from the Coastal Protection and Restoration

2 for coastal wetlands conservation and restoration and shall implement any such 3 program or project and the office of public works, hurricane flood protection, and 4 intermodal transportation of the Department of Transportation and Development, in 5 conjunction with political subdivisions, shall receive monies appropriated from the 6 fund for hurricane protection and shall implement any such program or project. 7 8 (7) Have the power and authority to enter into any contract with the federal 9 government or any federal agency or any political subdivision of the state or private 10 individual for the construction, operation, or maintenance, repair, rehabilitation, 11 or replacement of any coastal restoration, hurricane, infrastructure, storm damage 12 reduction, or flood control project and to this end, may contract for the acceptance 13 of any grant of money upon the terms and conditions, including any requirement of 14 matching the grants in whole or part, which may be necessary. 15 (8) Have the power and authority to maximize the use of non-federal 16 funds and in-kind donations to provide for the costs associated with non-federal 17 cost-share requirements associated with coastal protection and restoration 18 projects. B. The governor, through the executive assistant, shall: 19 20 (1) Coordinate all state departmental budget requests for programs and 21

- (1) Coordinate all state departmental budget requests for programs and projects pertaining to <u>infrastructure</u>, coastal protection, including hurricane protection and coastal wetlands conservation and restoration, <u>including mitigation</u> <u>projects related to wetlands in the coastal zone</u>, as well as all requests for funds to be appropriated from the Coastal Protection and Restoration Fund.
- (2) Coordinate and focus the functions of all state agencies as they relate to **infrastructure**, coastal protection, including hurricane protection and wetlands conservation and restoration, and mitigation projects related to wetlands in the **coastal zone**.

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	regional, state, and recar revers with respect to
2	including hurricane protection and wetlands conservation and restoration, and
3	mitigation projects related to wetlands in the coastal zone.
4	(5) Appraise the adequacy of statutory and administrative mechanisms for
5	coordinating the state's policies and programs at both the intrastate and interstate
6	levels with respect to infrastructure, coastal protection, including hurricane
7	protection and wetlands conservation and restoration, and mitigation projects
8	related to wetlands in the coastal zone.
9	(6) Appraise the adequacy of federal, regional, state, and local programs to
10	achieve the policies and meet the goals of the state with respect to infrastructure ,
11	coastal protection, including hurricane protection and wetlands conservation and
12	restoration.
13	* * *
14	(8) Coordinate and focus federal involvement in Louisiana with respect to
15	infrastructure, coastal protection, including hurricane protection and coastal
16	wetlands conservation and restoration.
17	(9) Provide the official state recommendations to the legislature and congress
18	with respect to policies, programs, and coordinating mechanisms relative to
19	infrastructure, coastal protection, including hurricane protection and wetlands
20	conservation and restoration, or wetlands loss and storm surge research.
21	* * *
22	C. The governor, through his executive assistant, may, in an effort to advance
23	the plan or purposes of this Part, within any department, agency, board, or
24	commission:
25	(1) Review and modify policies, procedures, or programs not established or
26	approved by the legislature or pursuant to the Administrative Procedure Act that may
27	affect the design, construction, operation, management, and monitoring and more
28	particularly to require expeditious permitting of infrastructure and coastal
29	protection projects, including hurricane protection projects, restoration projects,

2	procedures, programs, rules, and regulations that are established by law or pursuant
3	to the Administrative Procedure Act that may affect the design, construction,
4	operation, management, and monitoring of infrastructure and coastal protection
5	projects, including hurricane protection projects, restoration projects, wetlands
6	enhancement or marsh management plans, or expenditures from the Fund. Such rule
7	changes shall be initiated by the appropriate department.
8	* * *
9	(4) Accept and use, in accordance with law, gifts, grants, bequests, and
10	endowments, or funds from any public or private source for purposes consistent
11	with responsibilities and functions of the agency authority and take such actions as
12	are necessary to comply with any conditions required for such acceptance.
13	* * *
14	D. Approval by the authority shall be required for any request by a state
15	agency or department for any funds to finance research, programs, mitigation, or
16	projects involving coastal protection, including hurricane protection or the
17	conservation and restoration of coastal wetlands resources; however, this Subsection
18	shall not affect self-generated or dedicated funds.
19	E. The authority shall adopt rules and regulations in accordance with
20	the Administrative Procedure Act to implement the provisions of this Subpart.
21	§213.5. Coastal Protection and Restoration Authority; members
22	A. The Coastal Protection and Restoration Authority shall consist of the
23	following members:
24	* * *
25	(10) Four members selected from among and by the presidents of the
26	following levee districts in the Louisiana coastal zone grouped in four regions as
27	follows: Region 1 - Southeast Louisiana Flood Protection Authority- East. Region
28	2 - The Southeast Louisiana Flood Protection Authority-West Bank. Region 3 -
29	Pontchartrain Levee District, Atchafalaya Levee District, Lafourche Basin Levee

2 Isle Independent Levee District, and the Plaquemines Parish Government. The 3 member from each region shall serve as a member for a term of one year. The 4 members serving under the provisions of this Paragraph may designate a person to 5 serve as a proxy. 6 (11) Two members selected by the executive board of directors of the Police 7 Jury Association of Louisiana from the governing authorities of parishes located in 8 the coastal zone in which there are no levee districts. One member shall be from a 9 parish west of the Atchafalaya River and one member shall be from a parish east of 10 the Atchafalaya River. The two members shall not reside in the same parish. The 11 members serving under the provisions of this Paragraph may designate a person to 12 serve as a proxy. 13 Seven members who shall be appointed by the governor, in consultation 14 with the Police Jury Association of Louisiana and the Association of Levee 15 Boards of Louisiana, from nominations submitted by levee districts located in 16 whole or in part in the coastal zone, from legislators who represent districts in 17 whole or in part in the coastal zone, and from parish governing authorities 18 located in whole or in part in the coastal zone. The appointees shall be residents 19 of the coastal zone and shall be appointed on a proportional basis in such a 20 manner as to reflect the population and land area of the parishes located in whole or in part in the coastal zone. However, there shall be at least two 21 22 appointees who reside in the area of the coastal zone located west of the 23 Atchafalaya River and at least two appointees who reside in the area of the 24 coastal zone located east of the Atchafalaya River. 25 (12)(11) The chair of the Governor's Advisory Commission on Coastal 26 Protection, Restoration, and Conservation or his designee. 27 (13)(12) The director of the Governor's Office of Homeland Security and 28 Emergency Preparedness or his designee.

(13) The Speaker of the House of Representatives, or his designee, who

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2	(14) The President of the Senate, or his designee, who shall serve as an
3	ex-officio member who shall not have the authority to vote and who shall not be
4	counted for purposes of a quorum.
5	* * *
6	§213.6. Coastal protection annual plans; development; priorities
7	A.(1)(a) The authority shall, in accordance with the procedures set forth
8	herein, develop a comprehensive master plan for coastal protection and an annual
9	coastal protection plan for protecting, conserving, and restoring the coastal area
10	through the construction and management of hurricane protection and coastal
11	restoration projects and programs, including privately funded marsh management
12	projects or plans, and addressing those activities requiring a coastal use permit which
13	significantly affect such projects, all consistent with the legislative intent as
14	expressed in R.S. 49:213.1, and which plan shall be subject to the approval of the
15	legislature as provided in Paragraph (2) of this Subsection and Subsection D of this
16	Section. In addition, the authority, in accordance with the procedures set forth
17	herein including legislative approval, shall review, revise, and amend the master
18	plan when necessary or, at a minimum, every five years.
19	(b) The comprehensive master plan and the annual plan shall include requests
20	for funding of projects and programs related to hurricane protection and coastal
21	restoration. The annual plan shall include at least a three-year projection of
22	funding of projects and programs related to hurricane protection, coastal
23	restoration, and infrastructure including, but not limited to, relevant public or
24	private funding sources.
25	* * *
26	§213.7. Funding
27	* * *
28	C. * * *
29	(3) In each year, no more than ten percent of the federal revenues

2	coastal wetlands losses.
3	* * *
4	§213.11. Legal representation of the Authority; attorney general
5	The attorney general or his designee, who shall be a full-time assistant
6	attorney general, shall be the legal advisor to the authority, shall counsel and advise
7	the authority, and shall represent the authority in all legal proceedings.
8	Section 2. R.S. 38:351 is hereby amended and reenacted and R.S. 38:251 is hereby
9	enacted to read as follows:
10	§251. Infrastructure Priority Program; applications; evaluations
11	A.(1) Applications for funding of any infrastructure project may be
12	submitted by any political subdivision of the state. For any infrastructure
13	projects, applications shall be made to the Department of Transportation and
14	Development by November first of each year for consideration of funding in the
15	following fiscal year. Applications submitted in accordance with the provisions
16	of this Section shall not be subject to the provisions of R.S. 39:101. Agencies
17	submitting applications for projects in this program shall be responsible for
18	preparation of applications for their respective projects. Information to be
19	provided in the application shall include but not be limited to the following:
20	(a) Description of the infrastructure impacted by coastal wetlands loss
21	and demonstration of need for the project and benefits of the project.
22	(b) Preliminary project design and cost estimate.
23	(c) Description of project area including the geographical area affected,
24	and land ownership information.
25	(d) Description of how the project is consistent with the priorities of the
26	master plan and how the project will address mitigation issues.
27	(2) Project applications shall not be subjected to formal review and
28	evaluation until the information required in the application has been submitted
29	or is determined to be unavailable.

2 three public hearings in separate locations within the Coastal Zone for the 3 purpose of receiving public testimony and comment from requesting authorities 4 and citizens regarding the proposed infrastructure projects. The department 5 shall prioritize and rank such applications. The department shall provide its 6 application evaluations to the authority. 7 C. Based upon the evaluations of the department, the authority may compile a list of infrastructure projects to be formally included in the annual 8 9 plan. 10 11 §351. Authority to expropriate and acquire property prior to judgment 12 Notwithstanding any other law to the contrary, and in addition to the methods 13 and procedures for acquisition or utilization of servitudes for levee and related purposes by levee districts and levee and drainage districts, whenever any levee 14 district or levee and drainage district cannot appropriate or amicably acquire 15 16 immovable property needed for levee purposes, including but not limited to flooding 17 and hurricane protection purposes, or integrated coastal protection projects, the levee district or levee and drainage district may acquire the property by expropriation 18 19 prior to judgment in accordance with the provisions of this Part. The method of 20 expropriation provided by this Part shall be authorized for corporeal property and servitudes and for both riparian and nonriparian property. 21 PRESIDENT OF THE SENATE SPEAKER OF THE HOUSE OF REPRESENTATIVES GOVERNOR OF THE STATE OF LOUISIANA

APPROVED: _____